

## Committee of Adjustment

### MISSION STATEMENT:

*"Our City is built on relationships – between citizens and their government, businesses and public institutions, city and region – all interconnected, mutually supportive, and focused on the brightest future we can create together."*

|                                                |                                             |
|------------------------------------------------|---------------------------------------------|
| <b>Author's Name:</b> Averil Parent            | <b>File No.:</b> A-082/25                   |
| <b>Author's Phone:</b> 519-255-6100 ext.6397   | <b>Report Date:</b> Nov 05, 2025            |
| <b>Author's E-mail:</b> aparent@citywindsor.ca | <b>Committee Meeting Date:</b> Nov 13, 2025 |

**To:** Committee of Adjustment

**Subject Application:** Relief from the provisions of Zoning By-law 8600

**Owner:** ZOHDEROCK HEDD WILLIAMS

**Applicant:** ZOHDEROCK HEDD WILLIAMS

**Location:** 1010 BRUCE AVE

**Legal Description:** PLAN 435 LOT 231

### 1. RECOMMENDATION:

That the Minor Variance application of Zohderock Hedd Williams for the relief from the provisions of By-Law 8600 on the property described as Lot 231 on Registered Plan 435 municipally known as 1010 Bruce Avenue for a proposed detached additional dwelling unit (ADU) requesting relief for increased maximum gross floor area **up to a maximum of 120 meters squared BE GRANTED** with no conditions.

### 2. THE REQUESTED VARIANCES:

Proposed detached ADU requesting relief for increased maximum gross floor area, thereby seeking the following reliefs of Zoning By-law 8600:

|   | PROVISION       | PROVISION DESCRIPTION                                                             | REQUIRED | PROPOSED   |
|---|-----------------|-----------------------------------------------------------------------------------|----------|------------|
| 1 | 5.99.80.1.5.b.7 | Maximum gross floor area for an additional dwelling unit in an accessory building | 100 m2   | 151 m2 (*) |

*\*Note: The Planner's recommendation differs from the applicants proposal.*

### 3. **PLANNING ANALYSIS:**

The subject property, legally described as Plan 435, Lot 231, and municipally known as 1010 Bruce Ave. currently contains a duplex building with two dwelling units. The applicant proposes to construct a detached additional dwelling unit at the rear of the property. The applicant was previously granted relief for maximum lot coverage for all accessory buildings, and maximum gross floor area for an accessory building to include an additional dwelling unit of 101m<sup>2</sup> through application A-058/25. Upon applying for a building permit, it was noted that the basement of the proposed additional dwelling unit needed to be included in the gross floor area calculation as per the Zoning Bylaw. The applicant is now applying for an increase in maximum gross floor area of 151m<sup>2</sup>.

The maximum gross floor area variance is more than 20 per cent above Zoning Bylaw regulations. This does not comply with Section 11.6.6.2(d) of the Official Plan which states that "the variance(s) are generally not more than 20 percent above the By-law regulation being varied where the variances would increase the building envelope of a main building or accessory building containing a dwelling unit." It is recommended that the proposed detached ADU be re-designed to contain a maximum gross floor area of 120 m<sup>2</sup> therefore complying with Section 11.6.6.2(d) of the Official Plan.

Parking is already being provided on site, accessed by the alley to the rear of the property. The building height of the ADU is lower than the main building. The proposal complies with all other provisions in the Zoning by-law.

### **PLANNING ACT**

Subsection 45(1) of the Planning Act states that the Committee of Adjustment "*may, despite any other Act, authorize minor variance from the provisions of the by-law, in respect of the land building or structure or the use thereof, as in its opinion is desirable for the appropriate development or use of the land, building or structure, if in the opinion of the committee the general intent and purpose of the by-law and of the official plan, if any, are maintained.*"

### **PROVINCIAL PLANNING STATEMENT (PPS) 2024**

The Planning Staff has reviewed the relevant policies of the PPS - "Building Homes, Sustaining Strong and Competitive Communities" (Policy statement 2.2.1.b of the PPS). The requested minor variance is consistent with these policies permitting and facilitating all housing options required to meet the social, health, economic, and well-being requirements of current and future residents.

### **OFFICIAL PLAN (OP)**

The Minor Variance Policies in Section 11.6.6 are hereto attached as **Appendix A**. Section 11.6.6.2 outlines the evaluation criteria for minor variance applications. The general intent and purpose of the Official Plan is maintained with the proposed development; the requested variances are minor in nature and desirable for the subject building.

The subject land is designated Residential per the Official Plan. The proposed development is permitted and conforms to the associated objectives and policies. Therefore, the requested variances meet the general intent and purpose of the Official Plan per Section 11.6.6.2(a).

The proposed development is permitted and conforms to the zoning by-law provisions, except for the requested variances. Therefore, the general intent and purpose of the by-law being varied is maintained as per Section 11.6.6.2(b).

The recommended variance will have minimal impact on the properties in the immediate neighbourhood. Therefore, the recommended variance is minor in nature as per Section 11.6.6.2(c).

The requested variance to allow a maximum gross floor area for an additional dwelling unit in an accessory building of 151m<sup>2</sup> exceeds a 20 per cent variation above the bylaw regulations (100m<sup>2</sup>) which does not comply with Section 11.6.6.2(d). The report recommends a maximum gross floor area of 120m<sup>2</sup>, which does not exceed a 20 per cent variation above the bylaw regulations and complies with Section 11.6.6.2(d). The recommended variance is desirable for the appropriate use of land promoting infill development. The variance as recommended is desirable for the appropriate use of the land, building, or structure and would not hinder the reasonable development and/or use of properties in the neighbourhood, thus complying with Section 11.6.6.2(e).

## **ZONING BY-LAW**

The subject land has an official plan designation of Residential and is zoned Residential 1.3 (RD1.3) per By-law 8600. The proposed use is permitted and complies with the applicable provisions with the exception of the variance being requested. The recommended variance will not result in undue hardship on the owner, adjoining properties, or the public realm; therefore, the variance is minor in nature. The variance as recommended meets the intent of Zoning By-law 8600.

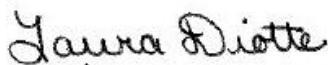
### **4. PLANNER'S OPINION:**

The variance as recommended is minor in nature and maintains the general intent and purpose of the Official Plan and Zoning By-law 8600. Therefore, the variance as recommended is consistent with section 45 (1) of the Planning Act. The Planning Division recommends approval as recommended with no conditions.



**Averil Parent**  
**Planner II - Development Review**

*I concur with the above comments and opinion of the Planner II.*



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**Laura Diotte MCIP, RPP**  
**Manager of Development Applications**

**CONTACT:**

Name: **Averil Parent**

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Fax: (519) 255-6544

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**APPENDICES:**

Appendix "A" - Excerpts from the Official Plan Volume I

Appendix "B" - Comments received by the Secretary Treasurer of the Committee of Adjustment

## APPENDIX “A”

### Excerpts From Official Plan Volume I

#### 11.6.6 Minor Variance Policies

|                                 |          |                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                           |
|---------------------------------|----------|-----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| <i>COMMITTEE OF ADJUSTMENT</i>  | 11.6.6.1 | Council has appointed a Committee of Adjustment pursuant to the Planning Act to consider applications for minor variance from the Zoning By-law (s) and/or any other by-law that implements the Official Plan.                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                            |
| <i>EVALUATION CRITERIA</i>      | 11.6.6.2 | <p>When reviewing an application for minor variance the Committee of Adjustment shall be satisfied that:</p> <ul style="list-style-type: none"> <li>(a) The general intent and purpose of the Official Plan, including the Strategic Directions, Goals and Objectives of the land use designation in which the property is located, is maintained;</li> <li>(b) The general intent and purpose of the By-law being varied is maintained;</li> <li>(c) The variance or the number of variances to the By-law are minor in nature, would not more appropriately be considered through an application to amend the Zoning By-law due to the cumulative impacts of the variances, preserves the pattern, scale and character of the blockface;</li> <li>(d) The variance(s) are generally not more than 20 percent above the By-law regulation being varied where the variances would increase the building envelope of a main building or accessory building containing a dwelling unit. For clarity this includes variances related to lot width; lot area; lot coverage; front, rear, and side yard depth; building height; and maximum gross floor area; and</li> <li>(e) The variance is desirable for the appropriate use of the land, building or structure and would not hinder the reasonable development and/or use of properties in the neighbourhood, would City of Windsor Official Plan1 Volume I 1 Tools 11 - 22 not cause a detriment, safety concerns, or would not detract from the character or amenity of nearby properties or the neighbourhood. The area of influence or the neighbourhood will vary with the scale of development and associated areas of potential impact.</li> </ul> |
| <i>EXISTING UNDERSIZED LOTS</i> | 11.6.6.3 | Notwithstanding the provisions of sub-section (d) above, the Committee may give further consideration to variances required to enable appropriate development for existing undersized lots, where existing non-complying structures are being altered or where infilling and intensification is occurring provided that the Committee is satisfied that the provisions of 11.6.6.2 subsections (c) and (e) have been fully addressed.                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                     |
| <i>TERMS &amp; CONDITIONS</i>   | 11.6.6.4 | The Committee of Adjustment may attach such terms and conditions as it deems reasonable and appropriate to the approval of the application for a minor variance. The conditions shall relate directly to the impact of the variance and may include measures required to mitigate the impact of altering the zoning regulations on the resulting built form or property development, including but not limited to: a) Specifying architectural elements such as window location, outdoor amenity space, fencing or other screening and door location; b) Requiring additional landscaping including low impact design elements; c) Providing additional bicycle facilities in lieu of motor vehicle parking; and d) Improvement to grading and stormwater management.                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                     |
| <i>AGREEMENTS</i>               | 11.6.6.5 | The Committee of Adjustment may require the owner of the land to enter into one or more agreements with the Municipality and address the impacts of the variance dealing with some or all of the terms and conditions of its decision. An agreement may be registered against the land to which it applies, and the Municipality is entitled to enforce the agreement against the owner and, subject to the Registry Act and the Land Titles Act, against any and all subsequent owners of the land.                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                      |

## APPENDIX “B”

### Comments Received by the Secretary Treasurer of the Committee of Adjustment

#### Zoning Review

Requested variances of Zoning By-law 8600:

|   | PROVISION       | PROVISION DESCRIPTION                                                             | REQUIRED | PROPOSED |
|---|-----------------|-----------------------------------------------------------------------------------|----------|----------|
| 1 | 5.99.80.1.5.b.7 | Maximum gross floor area for an additional dwelling unit in an accessory building | 100 m2   | 151 m2   |

#### Development, Projects & Right-of-Way

This department has no objections to the proposed application, Right of way permits must be obtained for any work within the right of way. (Thomas Huynh)

#### Heritage Planner

Heritage

There is no apparent built heritage concern with this property.

Archaeology

The subject property is located within the Archaeological Potential Zone (as per the recently adopted Windsor Archaeological Management Plan, 2024; OPA 181; and updated 2024 archaeological potential model OP Volume I Schedule C-1). However, the subject property is not within an Archaeologically Sensitive Area (ASA). Thus, an archaeological assessment is not requested at this time. Nevertheless, the Applicant should be notified of the following archaeological precaution.

1. Should archaeological resources be found during grading, construction or soil removal activities, all work in the area must stop immediately and the City's Planning & Building Department, the City's Manager of Culture and Events, and the Ontario Ministry of Citizenship and Multiculturalism must be notified and confirm satisfaction of any archaeological requirements before work can recommence.

2. In the event that human remains are encountered during grading, construction or soil removal activities, all work in that area must be stopped immediately and the site secured. The local police or coroner must be contacted to determine whether or not the skeletal remains are human, and whether the remains constitute a part of a crime scene. The Local police or coroner will then notify the Ontario Ministry of Citizenship and Multiculturalism and the Registrar at the Ministry of Government and Consumer Services if needed, and notification and satisfactory confirmation be given by the Ministry of Citizenship and Multiculturalism.

Contacts:

Windsor Planning & Development Services Department:

519-255-6543 x6179, ttang@citywindsor.ca, planningdept@citywindsor.ca

Windsor Manager of Culture and Events (A):

Michelle Staadegaard, (O) 519-253-2300x2726, (C) 519-816-0711,  
mstaadegaard@citywindsor.ca  
Ontario Ministry of Citizenship and Multiculturalism  
Archaeology Programs Unit, 1-416-212-8886, Archaeology@ontario.ca  
Windsor Police: 911  
Ontario Ministry of Public and Business Service Delivery and Procurement  
Registrar of Burial Sites, War Graves, Abandoned Cemeteries and Cemetery Closures:  
Ian Hember, 1-437-244-9840, Ian.hember@ontario.ca

## **Transportation Planner**

All parking must comply with ZBL 8600. (Elara Mehrilou)

## **Windsor Police Service**

I have reviewed the agenda items for the November 13th meeting of the Committee of Adjustment and would advise as follows:

The Windsor Police Service has no concerns or objections with any of the applications listed in this agenda. In reviewing them, all are relatively minor in terms of their potential impact to public safety and security. None of the applications to be considered are therefore anticipated to create outcomes that will negatively impact the ability of the Windsor Police Service to provide proper and adequate response to incidents, whether emergency or non-emergency in nature, and other service delivery requirements.

Respectfully,  
Barry Horrobin, B.A., M.A., CLEP, CMM-III  
Director of Planning & Physical Resources  
WINDSOR POLICE SERVICE  
Advanced Certified Law Enforcement Planner

## **Environmental Policy**

Environmental Policy staff have no objection to the proposal, and nothing further is required at this time. To maintain high regard for Natural Heritage in the City during development, the following applies:

1. Should Species at Risk or their habitat be found at any time on or adjacent to the site, cease activity immediately and contact MECP at SAROntario@ontario.ca for recommendations on next steps to prevent contravention of the Endangered Species Act (2007). The City of Windsor SAR hotline (519-816-5352) can also be used for relevant questions and concerns.
2. For a list of Species at Risk and other provincially tracked species with potential to be around the site, use the Natural Heritage Information Centre (NHIC) Make A Map tool, found at <https://www.ontario.ca/page/make-natural-heritage-area-map>
3. Active nests of most bird species are protected under the Migratory Birds Convention Act (1994), the Fish and Wildlife Conservation Act (1997), and/or the Endangered Species Act (2007). If trees or other vegetation (i.e., shrubs and unmaintained grasses) on/adjacent to the site are to be removed, damaged, or disturbed during the breeding bird season (April 1 –

August 31), then sweeps for nesting birds should be conducted to prevent contravention of these regulations. Visit <https://www.canada.ca/en/environment-climate-change/services/avoiding-harm-migratory-birds/reduce-risk-migratory-birds.html> for more information.

4. Beaver dams and dens of fur-bearing mammals are protected under section 8 of the Fish and Wildlife Conservation Act (1997) and are not to be damaged or destroyed without the proper authorization and/or license.

5. The City of Windsor is a Bird Friendly City. Bird Friendly Design is encouraged, particularly window collision mitigation. Options for integrating bird friendly design can be found here: [www.birdsafe.ca](http://www.birdsafe.ca) and bird friendly guidelines can be found here: Bird-Friendly Guidelines – City of Toronto.

Contacts:

Karen Alexander

City of Windsor Naturalist and Supervisor of Natural Areas

[kaalexander@citywindsor.ca](mailto:kaalexander@citywindsor.ca)

Connor Wilson

Planner II – Revitalization & Policy Initiatives

[conwilson@citywindsor.ca](mailto:conwilson@citywindsor.ca)

## **Landscape Architect**

- City tree shall be protected
- Attempts should be made to protect privately owned trees.

### **Properties Containing City Trees**

City trees are protected under City by-laws 135-2004 and 131-2019. The applicant is requested to ensure adequate tree protection zones are established, safeguarding the trees from damage or removal.

To ensure proper implementation of tree protection zones, the applicant must contact City Forestry for detailed guidance on how to establish an adequate tree protection zone. If tree removal is deemed necessary due to development constraints, consultation with City Forestry is required to follow the appropriate procedures, and as a condition of the application.

### **Properties Containing Private Trees**

The applicant is requested to attempt to preserve existing privately owned trees on the subject site. If trees within the subject site are to be removed for development, it is strongly encouraged to plant replacement trees for their various environmental benefits at a cumulative like-for-like ratio.

Thank you,

RYAN GARDINER-UPTON

LANDSCAPE ARCHITECT

ASSOCIATE MEMBER, OALA, CSLA

ONTARIO MEMBER, ISA

