

**Committee of Adjustment****MISSION STATEMENT:**

*“Our City is built on relationships – between citizens and their government, businesses and public institutions, city and region – all interconnected, mutually supportive, and focused on the brightest future we can create together.”*

|                                                |                                             |
|------------------------------------------------|---------------------------------------------|
| <b>Author's Name:</b> Averil Parent            | <b>File No.:</b> A-073/26                   |
| <b>Author's Phone:</b> (519) 255-6100 e 6397   | <b>Report Date:</b> Sep 01, 2026            |
| <b>Author's E-mail:</b> aparent@citywindsor.ca | <b>Committee Meeting Date:</b> Sep 10, 2026 |

**To:** Committee of Adjustment

**Subject Application:** Relief from the provisions of Zoning By-law 8600

**Owner:** ATHEER AL-SAHAR

**Applicant:** ATHEER AL-SAHAR

**Location:** 3865 KATHLEEN ST

**Legal Description:** PLAN 1552 N PT LOT 147

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**1. RECOMMENDATION:**

That the Minor Variance application of Atheer Al-Sahar for the relief from the provisions of Zoning By-Law 8600 for increased maximum gross floor area and reduced minimum separation from a lot line for steps having a height of greater than 0.30m on the property municipally known as 3865 Kathleen Street **BE GRANTED** with no conditions.

**2. THE REQUESTED VARIANCES:**

Proposed addition to single unit dwelling where a portion of the addition will include an additional dwelling unit, requesting relief for increased maximum gross floor area and reduced minimum separation from a lot line for steps having a height of greater than 0.30m., thereby seeking the following reliefs from Zoning By-law 8600:

|   | PROVISION     | PROVISION DESCRIPTION                                                                          | REQUIRED          | PROPOSED          |
|---|---------------|------------------------------------------------------------------------------------------------|-------------------|-------------------|
| 1 | 10.4.10.10    | Maximum Gross Floor Area - Main Building                                                       | 400m <sup>2</sup> | 421m <sup>2</sup> |
| 2 | 5.30.10.76.ii | Maximum separation from any lot line for Steps having a height greater than 0.30m above ground | 1.20m             | 0.56m             |

### 3. PLANNING ANALYSIS:

The subject property, legally described as Plan 1552, North Part Lot 147, also municipally known as 3865 Kathleen Street currently contains a single unit dwelling. The applicant proposes an addition to the rear of the single unit dwelling, where a portion of the addition will include an additional dwelling unit. The remainder of the addition will be an expansion of the existing single unit dwelling. To accommodate this proposal the applicant is seeking relief from Zoning By-law 8600 for the above noted variances.

The proposed increase in Gross Floor Area (GFA) is supported given the size of the subject property. The development remains compliant with the required building setbacks and lot coverage provisions, ensuring that the additional floor area can be accommodated without adversely affecting the site's overall development pattern. Building footprints within the surrounding area vary considerably, ranging from approximately 90 m<sup>2</sup> to just over 500 m<sup>2</sup>. At 330 m<sup>2</sup> in building footprint, the proposed dwelling falls within this established range and is considered compatible with the existing neighbourhood context.

The requested reduction in the maximum separation from a lot line for steps exceeding 0.30 m in height is considered minor and supportable. The subject lands are located on a corner lot with a generous road allowance frontage, minimizing any potential impacts on adjacent properties and will not detract from the character of the streetscape.

#### PLANNING ACT

Subsection 45(1) of the Planning Act states that the Committee of Adjustment “*may, despite any other Act, authorize minor variance from the provisions of the by-law, in respect of the land building or structure or the use thereof, as in its opinion is desirable for the appropriate development or use of the land, building or structure, if in the opinion of the committee the general intent and purpose of the by-law and of the official plan, if any, are maintained.*”

#### PROVINCIAL PLANNING STATEMENT (PPS) 2024

Planning Staff have reviewed the relevant policies of the PPS - “Building Homes, Sustaining Strong and Competitive Communities” (Policy statement 2.2.1.b of the PPS). The requested minor variance is consistent with these policies permitting and facilitating all housing options required to meet the social, health, economic, and well-being requirements of current and future residents.

#### OFFICIAL PLAN (OP)

The Minor Variance Policies in Section 11.6.6 are hereto attached as **Appendix A**. Section 11.6.6.2 outlines the evaluation criteria for minor variance applications.

The subject land is designated Residential per the Official Plan. The proposed development is permitted and conforms to the associated objectives and policies. Therefore, the requested variances meet the general intent and purpose of the Official Plan per Section 11.6.6.2(a).

The proposed development is permitted and conforms to the zoning by-law provisions, except for the requested variances. Therefore, the general intent and purpose of the by-law being varied is maintained as per Section 11.6.6.2(b).

The proposal will have minimal impact on the properties in the immediate neighbourhood. Therefore, the variances are minor in nature as per Section 11.6.6.2(c).

The requested variances do not exceed a 20 per cent variation above the bylaw regulation being varied where the variances would increase the building envelope of a main building containing a dwelling unit, which complies with Section 11.6.6.2(d).

The variances are desirable for the appropriate use of the land, building, or structure and would not hinder the reasonable development and/or use of properties in the neighbourhood, thus complying with Section 11.6.6.2(e).

## **ZONING BY-LAW**

The subject land is zoned Residential District 1.4 (RD1.4) per Zoning By-law 8600. The proposed use is permitted and complies with the applicable provisions with the exception of the variances being requested. The requested variances will not result in undue hardship on the owner, adjoining properties, or the public realm; therefore, the variances are minor in nature. The proposed variances meet the intent of Zoning By-law 8600.

### **4. PLANNER'S OPINION:**

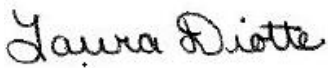
The requested variances are minor in nature and maintain the general intent and purpose of the Official Plan and Zoning By-law 8600. Therefore, the variances are consistent with section 45 (1) of the Planning Act. The Planning Division recommends approval of the applicant's request with no conditions.



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**Averil Parent**  
**Planner II- Development Review – Development Review**

*I concur with the above comments and opinion of the Planner II.*



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**Laura Diotte MCIP, RPP**  
**Manager of Development Applications**

## **APPENDICES:**

Appendix "A" - Excerpts from the Official Plan Volume I

Appendix "B" - Comments received by the Secretary Treasurer of the Committee of Adjustment

## APPENDIX “A”

### Excerpts From Official Plan Volume I

#### 11.6.6 Minor Variance Policies

|                                                                     |          |                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                   |
|---------------------------------------------------------------------|----------|---------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| <i>COMMITTEE OF<br/>ADJUSTMENT<br/><br/>EVALUATION<br/>CRITERIA</i> | 11.6.6.1 | Council has appointed a Committee of Adjustment pursuant to the Planning Act to consider applications for minor variance from the Zoning By-law (s) and/or any other by-law that implements the Official Plan.                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                    |
|                                                                     | 11.6.6.2 | <p>When reviewing an application for minor variance the Committee of Adjustment shall be satisfied that:</p> <ul style="list-style-type: none"> <li>(a) The general intent and purpose of the Official Plan, including the Strategic Directions, Goals and Objectives of the land use designation in which the property is located, is maintained;</li> <li>(b) The general intent and purpose of the By-law being varied is maintained;</li> <li>(c) The variance or the number of variances to the By-law are minor in nature, would not more appropriately be considered through an application to amend the Zoning By-law due to the cumulative impacts of the variances, preserves the pattern, scale and character of the blockface;</li> <li>(d) The variance(s) are generally not more than 20 percent above the By-law regulation being varied where the variances would increase the building envelope of a main building or accessory building containing a dwelling unit. For clarity this includes variances related to lot width; lot area; lot coverage; front, rear, and side yard depth; building height; and maximum gross floor area; and</li> <li>(e) The variance is desirable for the appropriate use of the land, building or structure and would not hinder the reasonable development and/or use of properties in the neighbourhood, would not cause a detriment, safety concerns, or would not detract from the character or amenity of nearby properties or the neighbourhood. The area of influence or the neighbourhood will vary with the scale of development and associated areas of potential impact.</li> </ul> |
| <i>EXISTING<br/>UNDERSIZED LOTS</i>                                 | 11.6.6.3 | Notwithstanding the provisions of sub-section (d) above, the Committee may give further consideration to variances required to enable appropriate development for existing undersized lots, where existing non-complying structures are being altered or where infilling and intensification is occurring provided that the Committee is satisfied that the provisions of 11.6.6.2 subsections (c) and (e) have been fully addressed.                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                             |
| <i>TERMS &amp;<br/>CONDITIONS</i>                                   | 11.6.6.4 | The Committee of Adjustment may attach such terms and conditions as it deems reasonable and appropriate to the approval of the application for a minor variance. The conditions shall relate directly to the impact of the variance and may include measures required to mitigate the impact of altering the zoning regulations on the resulting built form or property development, including but not limited to: a) Specifying architectural elements such as window location, outdoor amenity space, fencing or other screening and door location; b) Requiring additional landscaping including low impact design elements; c) Providing additional bicycle facilities in lieu of motor vehicle parking; and d) Improvement to grading and stormwater management.                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                             |
| <i>AGREEMENTS</i>                                                   | 11.6.6.5 | The Committee of Adjustment may require the owner of the land to enter into one or more agreements with the Municipality and address the impacts of the variance dealing with some or all of the terms and conditions of its decision. An agreement may be registered against the land to which it applies, and the Municipality is entitled to enforce the agreement against the owner and, subject to the Registry Act and the Land Titles Act, against any and all subsequent owners of the land.                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                              |

**APPENDIX “B”**  
**Comments Received by the Secretary Treasurer of the Committee of Adjustment**

**Zoning Review**

Requested variances from Zoning By-law 8600:

|   | PROVISION     | PROVISION DESCRIPTION                                                                          | REQUIRED          | PROPOSED          |
|---|---------------|------------------------------------------------------------------------------------------------|-------------------|-------------------|
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**Development, Projects & Right-of-Way**

This department has no objection to the proposed application. Right of Way permits must be obtained for any work within the Right of Way.

Dan Perissinotti - Technologist

**Heritage Planner**

There is no apparent built heritage concern with this property, and it is not located within an Archaeological Potential Zone (APZ). Nevertheless, the Applicant should be notified of the following archaeological precaution.

1. Should archaeological resources be found during grading, construction or soil removal activities, all work in the area must stop immediately and the City's Planning & Development Services Department, the City's Manager of Culture and Events, and the Ontario Ministry of Citizenship and Multiculturalism must be notified and confirm satisfaction of any archaeological requirements before work can recommence.
2. In the event that human remains are encountered during grading, construction or soil removal activities, all work in that area must be stopped immediately and the site secured. The local police or coroner must be contacted to determine whether or not the skeletal remains are human, and whether the remains constitute a part of a crime scene. The Local police or coroner will then notify the Ontario Ministry of Citizenship and Multiculturalism and the Registrar at the Ministry of Government and Consumer Services if needed, and notification and satisfactory confirmation be given by the Ministry of Citizenship and Multiculturalism.

**Contacts:**

Windsor Planning & Development Services Department:

519-255-6543 x6179, [ktang@citywindsor.ca](mailto:ktang@citywindsor.ca), [planningdept@citywindsor.ca](mailto:planningdept@citywindsor.ca)

Windsor Manager of Culture and Events (A):

Michelle Staaadegaard, (O) 519-253-2300x2726, (C) 519-816-0711, [mstaaadegaard@citywindsor.ca](mailto:mstaaadegaard@citywindsor.ca)

Ontario Ministry of Citizenship and Multiculturalism

Archaeology Programs Unit, 1-416-212-8886, [Archaeology@ontario.ca](mailto:Archaeology@ontario.ca)

Windsor Police: 911

Ontario Ministry of Public and Business Service Delivery and Procurement

Registrar of Burial Sites, War Graves, Abandoned Cemeteries and Cemetery Closures:

Ian Hember, 1-437-244-9840, [ian.hember@ontario.ca](mailto:ian.hember@ontario.ca)

## Windsor Police Service

The Windsor Police Service has no concerns or objections with any of the applications listed in this agenda. In reviewing them, all are relatively minor in terms of their potential impact to public safety, security, or public disorder. None of the applications to be considered are therefore anticipated to create outcomes that will negatively impact the ability of the Windsor Police Service to provide proper and adequate response to incidents, whether emergency or non-emergency in nature, and other service delivery requirements.

Barry Horrobin  
Director of Planning & Physical Resources

## Environmental Policy

Environmental Policy staff have no objection to the proposal, and nothing further is required at this time. To maintain high regard for Natural Heritage in the City during development, the following applies:

1. Should a Protected Species or their habitat be found at any time on or adjacent to the site, cease activity immediately and refer to the Species Conservation Act (2025) (SCA). The SCA is administered by the MECP. SAR biologists can be contacted at SAROntario@ontario.ca and may provide recommendations on next steps to prevent contravention of the SCA. The City of Windsor SAR hotline (519-816-5352) can also be used for relevant questions and concerns.
2. For a list of Protected Species and other provincially tracked species with potential to be around the site, use the Natural Heritage Information Centre (NHIC) Make A Map tool, found at <https://www.ontario.ca/page/make-natural-heritage-area-map>
3. Active nests of most bird species are protected under the Migratory Birds Convention Act (1994), the Fish and Wildlife Conservation Act (1997), and/or the Species Conservation Act (2025). If trees, shrubs or ground area on/adjacent to the site are to be removed, damaged, or disturbed during the breeding bird season (April 1 – August 31), then sweeps for nesting birds should be conducted to prevent contravention of these regulations. Protect any trees, shrub or ground area where an active nest is found and leave the nest unharmed until the young have permanently left the vicinity of the nest. Visit <https://www.canada.ca/en/environment-climate-change/services/avoiding-harm-migratory-birds/reduce-risk-migratory-birds.html> for more information.
4. Beaver dams and dens of fur-bearing mammals are protected under section 8 of the Fish and Wildlife Conservation Act (1997) and are not to be damaged or destroyed without the proper authorization and/or license.
5. The City of Windsor is a Bird Friendly City. Bird Friendly Design is encouraged, particularly window collision mitigation. Options for integrating bird friendly design can be found here: [www.birdsafe.ca](http://www.birdsafe.ca) and bird friendly guidelines can be found here: Bird-Friendly Guidelines – City of Toronto.
6. Ontario has a list of Regulated Species in the Ontario Invasive Species Act (ISA) (2015). If any species on this list are identified on site, it is recommended that Best Management Practices be followed to remove the invasive species from the site prior to starting development activities. If guidance is required, report the occurrence to the City Naturalist. For a list of ISA Regulated species: Ontario Invasive Species Act – Invasive Species Centre.

Contacts:  
Karen Alexander  
City of Windsor Naturalist & Supervisor, Natural Areas  
[kaalexander@citywindsor.ca](mailto:kaalexander@citywindsor.ca)

Connor Wilson  
Planner II – Revitalization & Policy Initiatives  
[conwilson@citywindsor.ca](mailto:conwilson@citywindsor.ca)

## **Landscape Architect**

Historical records show that there are City owned tree adjacent to the subject property. City Trees are protected from damages and removal under City by-law 135-2004 and 131-2019. Please contact Forestry if the City-owned tree will be impacted by the development.

Contact:

Marc Edwards

Supervisor, Parks Forestry

[medwards@citywindsor.ca](mailto:medwards@citywindsor.ca)